



Congressional Budget Office

Supplemental Data for *The Budget and Economic Outlook: 2021 to 2031*

Baseline Projections

Unemployment Compensation and Trade Adjustment Assistance for Workers

The unemployment insurance system is a joint federal and state program that provides temporary weekly benefits (consisting of regular benefits and, in economic downturns, extended and emergency benefits) to qualified workers who are unemployed through no fault of their own. Funding for the program is drawn from payroll taxes imposed on employers both by state governments and by the federal government. The states administer the system, set regular benefit amounts (based in part on recipients' past earnings), and distribute payments. The federal government sets broad guidelines for the system, pays a portion of administrative costs incurred by state governments, and makes repayable advances to states that lack the money to pay benefits promptly.

Recent legislation temporarily expanded unemployment compensation (Pandemic Unemployment Assistance) to people who do not qualify for regular benefits and provided additional weeks of benefits (Pandemic Emergency Unemployment Compensation) to people who exhaust their regular benefits. The legislation also temporarily increased the benefit amount for people receiving unemployment compensation (Federal Pandemic Unemployment Compensation). All of those benefits are federally funded.

The Trade Adjustment Assistance Program, operated by the Department of Labor, provides job training, extended unemployment compensation, and wage insurance benefits to workers who have lost their jobs or seen their wages or hours reduced as a result of international trade. The current authorization expires in June 2022.



Baseline Projections
Unemployment Compensation

| | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 2022-2026 | 2022-2031 |
|---|---------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-----------|-----------|
| BUDGET INFORMATION | | | | | | | | | | | | | |
| Millions of dollars, by fiscal year | | | | | | | | | | | | | |
| Budget Authority | 240,731 | 39,774 | 36,716 | 35,897 | 33,952 | 32,976 | 33,693 | 35,622 | 37,702 | 40,334 | 45,294 | 179,315 | 371,960 |
| Estimated Outlays | 240,656 | 39,895 | 36,821 | 35,901 | 33,945 | 32,980 | 33,692 | 35,617 | 37,695 | 40,320 | 45,273 | 179,542 | 372,139 |
| Unemployment Compensation Programs | | | | | | | | | | | | | |
| Regular Benefits | | | | | | | | | | | | | |
| Budget Authority | 59,150 | 38,140 | 36,145 | 35,370 | 33,425 | 32,450 | 33,165 | 35,090 | 37,165 | 39,785 | 44,730 | 175,530 | 365,465 |
| Estimated Outlays | 59,150 | 38,140 | 36,145 | 35,370 | 33,425 | 32,450 | 33,165 | 35,090 | 37,165 | 39,785 | 44,730 | 175,530 | 365,465 |
| Extended Benefits | | | | | | | | | | | | | |
| Budget Authority | 4,030 | 1,045 | 200 | 125 | 130 | 130 | 130 | 130 | 130 | 130 | 130 | 1,630 | 2,280 |
| Estimated Outlays | 4,030 | 1,045 | 200 | 125 | 130 | 130 | 130 | 130 | 130 | 130 | 130 | 1,630 | 2,280 |
| Federal Pandemic Unemployment Compensation | | | | | | | | | | | | | |
| Budget Authority | 75,860 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Estimated Outlays | 75,860 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Pandemic Emergency Unemployment Compensation | | | | | | | | | | | | | |
| Budget Authority | 46,320 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Estimated Outlays | 46,320 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Pandemic Unemployment Assistance | | | | | | | | | | | | | |
| Budget Authority | 54,750 | 200 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 200 | 200 |
| Estimated Outlays | 54,750 | 200 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 200 | 200 |
| Trade Adjustment Assistance ^a | | | | | | | | | | | | | |
| Budget Authority | 621 | 389 | 371 | 402 | 397 | 396 | 398 | 402 | 407 | 419 | 434 | 1,955 | 4,015 |
| Estimated Outlays | 546 | 510 | 476 | 406 | 390 | 400 | 397 | 397 | 400 | 405 | 413 | 2,182 | 4,194 |
| DETAIL FOR REGULAR UNEMPLOYMENT BENEFITS | | | | | | | | | | | | | |
| By fiscal year | | | | | | | | | | | | | |
| First Payments (Millions of people) | 10.7 | 6.8 | 6.4 | 6.2 | 5.8 | 5.5 | 5.5 | 5.7 | 5.8 | 6.0 | 6.2 | n.a. | n.a. |
| Average Weekly Benefit (Dollars) | 321 | 332 | 340 | 350 | 361 | 372 | 385 | 397 | 411 | 424 | 438 | n.a. | n.a. |
| Duration (Weeks) | 17.3 | 17.0 | 16.5 | 16.3 | 16.0 | 15.8 | 15.6 | 15.6 | 15.6 | 15.6 | 16.6 | n.a. | n.a. |
| Labor Force (Millions of people) | 161.8 | 163.6 | 164.5 | 165.5 | 166.4 | 167.2 | 167.8 | 168.3 | 168.8 | 169.2 | 169.6 | n.a. | n.a. |
| Unemployment Rate (Percent) | 6.1 | 5.1 | 4.8 | 4.5 | 4.1 | 3.9 | 3.9 | 4.0 | 4.1 | 4.2 | 4.3 | n.a. | n.a. |

n.a. = not applicable.

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a. Consistent with section 257 of the Balanced Budget and Emergency Deficit Control Act of 1985, CBO assumes that Trade Adjustment Assistance outlays continue in the baseline after the current authorization expires in June 2022. Those amounts include cash and training benefits.