

CBO's Recent Publications and Work in Progress as of March 31, 2023

April 2023

To provide the Congress with a comprehensive review of its work, the Congressional Budget Office publishes quarterly reports, like this one, that highlight the agency's recent publications and summarize its work in progress.¹

Recent Work

Over the past three months, CBO has produced a variety of budget and economic analyses, fulfilling the agency's core mission of supporting the Congress during each stage of the legislative process.

The agency published 63 cost estimates for legislation that was reported by a committee or that was the subject of a motion to be placed on the consensus calendar. They included an estimate published on January 20 for H.R. 7776, the James M. Inhofe National Defense Authorization Act for Fiscal Year 2023 (Public Law 117-263), which was enacted in December 2022. That legislation specifies the budget, expenditures, and policies of the Department of Defense (DoD) for fiscal year 2023. CBO estimated that the law would not increase on-budget deficits by more than \$5 billion in any of the four consecutive 10-year periods beginning in 2033. In early March, CBO published an estimate for S. 185, the Native American Direct Loan Improvement Act of 2023, which would make several changes to the program the Department of Veterans Affairs uses to provide loans directly to Native American veterans for the purchase, construction, improvement, or refinancing of their homes. In late March, the agency published an estimate for H.R. 1, the Lower Energy Costs Act as posted on the website of the House Committee on Rules, and an estimate for H.R. 1 as modified by the Manager's amendment. That bill would eliminate regulations and reduce costs associated with domestic energy production.

Since its last quarterly report on the agency's work in progress, CBO has released 23 reports, working papers, and other analytic products (see Table 1 on page 6). A number of those products provided an analysis of the budgetary and economic situation in the United States. Most notable among those publications was an annual report that CBO is statutorily required to prepare, *The Budget and Economic Outlook: 2023 to 2033*, which was published on February 15. Supplemental information released along with the report included 11 years of projections for about 2,000 separate budget accounts as well as for major categories of revenues and for economic variables. The agency also published details about its baseline budget projections for selected programs related to education, health, Social Security and pensions, and other issues. In addition, CBO published a visual report summarizing in graphic form the agency's economic projections over the next decade. The agency also released slides from a presentation that CBO's

^{1.} For the previous edition of this report, see Congressional Budget Office, *CBO's Recent Publications and Work in Progress as of December 31*, 2022 (January 2023), www.cbo.gov/publication/58169.

Director made to the U.S. House of Representatives on the budget, the economy, and the budgetary effects of legislative changes.

Other publications provided information about the budget and legislation:

- A set of four infographics on the federal budget in fiscal year 2022;
- CBO's *Monthly Budget Review*, which offers an updated snapshot of spending, revenues, and the deficit:
- A summary of the legislation enacted in the second session of the 117th Congress; and
- Two updated listings of expired and expiring authorizations for fiscal year 2023, covering legislation enacted through September 30, 2022, and through January 5, 2023.

The agency published three interactive tools:

- A workbook that allows users to explore how changes in economic conditions relative to CBO's February 2023 economic forecast would affect its federal budget projections;
- An interactive waterfall model that allows users to simulate the agency's process for projecting discretionary budget authority and outlays for different types of spending; and
- A workbook that allows users to see how revenues and outlays that differed from those in CBO's February 2023 baseline budget projections would affect debt service, deficits, and debt.

Some publications provided analyses of national security issues:

- A report that examines the availability and use of DoD's F-35 fighter aircraft and presents new findings on availability rates, flying hours, and the effects of aging;
- A visual report describing the availability and use of the F/A-18E/F Super Hornet fighter aircraft;
- A report on issues and budgetary choices involved in the procurement of hypersonic weapons; and
- An analysis of DoD's plans for 2023 through 2027 as presented in the 2023 Future Years Defense Program.

Other publications presented analyses to inform policy discussion and debate:

- A report that describes the financial commitments the federal government has made through its credit and insurance programs;
- A working paper examining how Alabama's recent expansion of its work requirement for the Temporary Assistance for Needy Families program affects employment and income;
- A report that describes CBO's projection for when the government's ability to issue additional debt will be exhausted under the current statutory federal debt limit;

- A working paper describing the role of defined benefit and defined contribution retirement plans in the distribution of family wealth;
- A report on the U.S. demographic outlook from 2023 to 2053; and
- A working paper analyzing how the amount that physicians are paid for services affects access to care for people dually enrolled in Medicare and Medicaid compared with people enrolled only in Medicare.

In addition, three letters responding to questions from Members of Congress provided more information on cost estimates and other analyses:

- Additional information about how CBO's 2010 projections of federal health care spending compared with actual spending over the 2010–2020 period and with the agency's current baseline;
- An assessment of the amount of spending reductions that would be necessary to balance the federal budget in 2033; and
- An estimate of the cost of the Administration's proposed rule for a new income-driven repayment plan for federal student loans.

Other recent publications explained how CBO carries out its work. For instance, the agency published a report describing how CBO supports the Congress through its work, how it produces that work, and how the agency makes its work available to the Congress and the public. Another report reviewed the agency's projections of federal revenues and outlays and the government's budget deficit for fiscal year 2022 and compared them with actual budgetary outcomes for that year. CBO also released a new edition of its recurring report on the agency's transparency efforts. In addition, CBO published its appropriation request for fiscal year 2024.

The agency also published several slide decks to provide additional information to the Congress about how it does its work. Three slide decks described the first, second, and third steps of the analytic approach CBO uses to assess the budgetary effects of alternative economic scenarios. Two slide decks provided additional information about CBO's projections of capital gains realizations and remittances from the Federal Reserve. Another slide deck described how the agency estimated the budgetary effects of three key prescription drug provisions in the 2022 reconciliation act.

Work in Progress

As of March 31, CBO was working on 80 cost estimates for legislation that had been ordered reported by a committee or that was the subject of a motion to be placed on the consensus calendar (see Table 2 on page 7). In addition, the agency was working on 23 analytic products that it expected to complete in the coming months.

Three recurring reports were in progress as of March 31:

- The *Monthly Budget Review: March 2023* (released on April 10);
- A visual report evaluating CBO's projections of outlays (to be released in April); and
- *The Long-Term Budget Outlook* (to be released in June).

Five requested products were in progress as of March 31:

- A visual report that provides an overview of issues surrounding the use of low-altitude satellites for defense communications and observation;
- A report that assesses how flood risk varies by income and demographic characteristics and how that risk is expected to evolve because of climate change;
- An analysis of the effects of federal policy options to lift or relax the exclusion of federal Medicaid payments for institutions for mental disease, or IMDs;
- A visual report that describes student loan repayment over time; and
- A report that examines the federal government's exposure to flood risk through residential mortgage guarantee programs.

CBO is also preparing various primers to help Congressional staff and the public understand budgetary concepts and the agency's processes. The documents will explain topics such as rescissions, the analytical framework that CBO uses to identify mandates in legislation, the laws that govern how baselines are constructed, the fiscal measures CBO considers when constructing its long-term budget analyses, and the methods it uses to prepare baseline projections and cost estimates. In addition, CBO will explain how it has updated its analysis of the budgetary effects of the Center for Medicare & Medicaid Innovation, how the Medicare and Medicaid improvement funds work, and how the agency analyzes crop insurance.

CBO has many other products in the research, drafting, and editing stages that support its mission of furnishing the Congress with timely analyses of policy issues. Several products will explain or support the analytic methods used in CBO's work and budget estimates or provide background information:

- A report describing the foreign-born population in the United States and that population's effect on the U.S. economy and federal budget (released on April 5);
- A working paper examining the role of the U.S. dollar as an international currency;
- A description of the factors that explain observed patterns in the economic profits of corporations and federal corporate income tax payments over recent decades;
- A visual report describing types of special pay for the military;
- A visual report describing the agency's Social Security projections;
- A visual report that summarizes how the prevalence of projected flood risk varies with communities' socioeconomic characteristics; and
- A working paper that describes the modeling of electric vehicle demand.

Lists of CBO's forthcoming analytic reports and all of its published reports are available on the agency's website.²

^{2.} See Congressional Budget Office, www.cbo.gov/about/press-center and www.cbo.gov/topics.

The Congressional Budget Office prepares this report each quarter to help keep the Congress informed about the agency's work. Daniel Fried prepared this edition with guidance from Leigh Angres and with contributions from many people at CBO. Jeffrey Kling reviewed the report, and Loretta Lettner edited it.

The report is available at www.cbo.gov/publication/58961. CBO seeks feedback to make its work as useful as possible. Please send comments to communications@cbo.gov.

Phillip L. Swagel

Director

Table 1.

Reports, Working Papers, Testimonies, and Interactive Tools Published by CBO From January 1, 2023, Through March 31, 2023

| Publication | Date |
|--|-------------------|
| Workbook for How Changes in Economic Conditions Might Affect the Federal Budget: 2023 to 2033 | March 28, 2023 |
| Transparency at CBO: Future Plans and a Review of 2022 | March 23, 2023 |
| Financial Commitments of Federal Credit and Insurance Programs, 2012 to 2021 | March 21, 2023 |
| Testimony on the Congressional Budget Office's Request for Appropriations for Fiscal Year 2024 | March 15, 2023 |
| Legislation Enacted in the Second Session of the 117th Congress That Affects Mandatory Spending or Revenues | March 13, 2023 |
| The Effects of Work Requirements on the Employment and Income of TANF Participants | March 9, 2023 |
| Monthly Budget Review: February 2023 | March 8, 2023 |
| Testimony on the Congressional Budget Office's Request for Appropriations for Fiscal Year 2024 | March 8, 2023 |
| CBO's Waterfall Model for Projecting Discretionary Spending, March 2023 | March 1, 2023 |
| The Congressional Budget Office's Request for Appropriations for Fiscal Year 2024 | February 21, 2023 |
| The Economic Outlook for 2023 to 2033 in 16 Charts | February 21, 2023 |
| How Changes in Revenues and Outlays Would Affect Debt Service, Deficits, and Debt | February 16, 2023 |
| Federal Debt and the Statutory Limit, February 2023 | February 15, 2023 |
| The Budget and Economic Outlook: 2023 to 2033 | February 15, 2023 |
| Availability and Use of F-35 Fighter Aircraft: An Update | February 13, 2023 |
| Defined Benefit and Defined Contribution Plans and the Distribution of Family Wealth | February 10, 2023 |
| Availability and Use of the F/A-18E/F Super Hornet Fighter Aircraft | February 9, 2023 |
| Monthly Budget Review: January 2023 | February 8, 2023 |
| U.S. Hypersonic Weapons and Alternatives | January 31, 2023 |
| The Demographic Outlook: 2023 to 2053 | January 24, 2023 |
| Long-Term Implications of the 2023 Future Years Defense Program | January 11, 2023 |
| Monthly Budget Review: December 2022 | January 10, 2023 |
| The Accuracy of CBO's Budget Projections for Fiscal Year 2022 | January 9, 2023 |
| "Lesser-of" Payment Policies and the Use of Physicians' Services Among Dual-Eligible Beneficiaries | January 6, 2023 |
| An Introduction to the Congressional Budget Office | January 3, 2023 |
| Data source: Congressional Budget Office. | |

Table 2.

Forthcoming Cost Estimates for Bills That Were Ordered Reported by a

Committee or the Subject of a Motion to Be Placed on the Consensus Calendar
as of March 31, 2023

| Bill Number | Title | Committee |
|-------------|--|---|
| | House Bills | |
| H.R. 314 | Fighting Oppression until the Reign of Castro Ends Act; FORCE Act | H. Foreign Affairs |
| H.R. 467 | Halt All Lethal Trafficking of Fentanyl Act; HALT Fentanyl Act | H. Energy and Commerce |
| H.R. 485 | Protecting Health Care for All Patients Act of 2023 | H. Energy and Commerce |
| H.R. 498 | 9–8–8 Lifeline Cybersecurity Responsibility Act | H. Energy and Commerce |
| H.R. 501 | Block, Report, And Suspend Suspicious Shipments Act | H. Energy and Commerce |
| H.R. 554 | Taiwan Conflict Deterrence Act of 2023 | H. Financial Services |
| H.R. 555 | Securing America's Vaccines for Emergencies Act of 2023; SAVE Act | H. Financial Services |
| H.R. 675 | Secure Space Act of 2023 | H. Energy and Commerce |
| H.R. 676 | Coastal Communities Ocean Acidification Act of 2023 | H. Science, Space, and Technology |
| H.R. 682 | Launch Communications Act | H. Energy and Commerce |
| H.R. 734 | Protection of Women and Girls in Sports Act of 2023 | H. Education and Labor |
| H.R. 742 | Telling Everyone the Location of data Leaving the U.S. Act; TELL Act | H. Energy and Commerce |
| H.R. 750 | Chinese-owned Applications Using The Information of Our Nation Act | H. Energy and Commerce |
| H.R. 783 | An act to designate the Department of Energy Integrated Engineering Research Center Federal Building located at the Fermi National Accelerator Laboratory in Batavia, Illinois, as the "Helen Edwards Engineering Research Center" | H. Transportation and Infrastructure |
| H.R. 784 | Internet Application Integrity and Disclosure Act; Internet Application I.D. Act | H. Energy and Commerce |
| H.R. 801 | Securing the Border for Public Health Act of 2023 | H. Energy and Commerce |
| H.R. 1109 | Bank Service Company Examination Coordination Act of 2023 | H. Financial Services |
| H.R. 1153 | Deterring America's Technological Adversaries Act | H. Foreign Affairs |
| H.R. 1161 | Aligning SEC Regulations for the World Bank's International Development Association Act | H. Financial Services |
| H.R. 1162 | Accountability for Government Censorship Act | H. Oversight and Reform |
| H.R. 1165 | Data Privacy Act of 2023 | H. Financial Services |
| H.R. 1166 | Public Health Emergency Medical Supplies Enhancement Act of 2023 | H. Financial Services |
| H.R. 1338 | Satellite and Telecommunications Act | H. Energy and Commerce |
| H.R. 1339 | Precision Agriculture Satellite Connectivity Act | H. Energy and Commerce |
| H.R. 1340 | Open RAN Outreach Act | H. Energy and Commerce |
| H.R. 1341 | Spectrum Coordination Act | H. Energy and Commerce |
| H.R. 1353 | Advanced, Local Emergency Response Telecommunications Parity Act | H. Energy and Commerce |
| H.R. 1354 | Information and Communication Technology Strategy Act | H. Energy and Commerce |
| H.R. 1360 | American Cybersecurity Literacy Act | H. Energy and Commerce |
| H.R. 1370 | Communications Security Act | H. Energy and Commerce |
| H.R. 1482 | NOAA Weather Radio Modernization Act of 2023; NWR Modernization Act | H. Science, Space, and Technology |
| H.R. 1496 | National Weather Service Communications Improvement Act | H. Science, Space, and Technology |
| H.R. 1603 | Homeowner Energy Freedom Act | H. Energy and Commerce |

S. 243

S. 257

S. 264

S. 306

S. 310

S. Homeland Security and Governmental Affairs

S. Indian Affairs

House Bills (Continued) H.R. 1684 An act to require the Secretary of State to submit an annual report to H. Foreign Affairs Congress regarding the ties between criminal gangs and political and economic elites in Haiti and impose sanctions on political and economic elites involved in such criminal activities H.R. 1713 An act to provide for Department of Energy and Department of Agriculture H. Science, Space, and joint research and development activities, and for other purposes Technology H.R. 1715 An act to direct the Department of Energy and the National Oceanic and H. Science, Space, and Atmospheric Administration to conduct collaborative research in order to Technology advance numerical weather and climate prediction in the United States, and for other purposes H.R. 1734 An act to require coordinated National Institute of Standards and H. Science, Space, and Technology science and research activities regarding illicit drugs containing Technology xylazine, novel synthetic opioids, and other substances of concern, and for other purposes H.R. 1735 Mathematical and Statistical Modeling Education Act H. Science, Space, and Technology **Senate Bills** S. 10 VA Clinician Appreciation, Recruitment, Education, Expansion, and S. Veterans' Affairs Retention Support Act of 2023; CAREERS Act S. 66 NOTAM Improvement Act of 2023 S. Commerce, Science, and Transportation S. 70 Tribal Trust Land Homeownership Act of 2023 S. Indian Affairs S. 79 Interagency Patent Coordination and Improvement Act of 2023 S. Judiciary S. Commerce, Science, and S. 90 Informing Consumers about Smart Devices Act Transportation S. 108 Guidance Clarity Act of 2023 S. Homeland Security and Governmental Affairs S. 111 Providing Accountability Through Transparency Act of 2023 S. Homeland Security and Governmental Affairs S. 112 An act to amend title 38, United States Code, to strengthen benefits for S. Veterans' Affairs children of Vietnam veterans born with spina bifida, and for other purposes S. 127 Pharmacy Benefit Manager Transparency Act of 2023 S. Commerce, Science, and Transportation S. 132 Daniel J. Harvey Jr. and Adam Lambert Improving Service member S. Veterans' Affairs Transition to Reduce Veteran Suicide Act S. 142 Preserve Access to Affordable Generics and Biosimilars Act S. Judiciary S. 148 Stop Significant and Time-wasting Abuse Limiting Legitimate Innovation of S. Judiciary New Generics Act; Stop STALLING Act S. 150 Affordable Prescriptions for Patients Act of 2023 S. Judiciary S. 206 Eradicating Narcotic Drugs and Formulating Effective New Tools to S. Homeland Security and Address National Yearly Losses of life Act; END FENTANYL Act Governmental Affairs S. 211 Saving Money and Accelerating Repairs Through Leasing Act; SMART S. Homeland Security and Leasing Act Governmental Affairs

An act to require the Commissioner of U.S. Customs and Border Protection

to establish procedures for conducting maintenance projects at ports of entry at which the Office of Field Operations conducts certain enforcement

Supporting Americans Wrongfully or Unlawfully Detained Abroad Act of

Tule River Tribe Reserved Water Rights Settlement Act of 2023

and facilitation activities

Lobbying Disclosure Improvement Act

Disaster Contract Improvement Act

Senate Bills (Continued)

| | (************************************** | |
|--------|--|---|
| S. 318 | Save Our Seas 2.0 Amendments Act | S. Commerce, Science, and Transportation |
| S. 349 | Military Spouse Employment Act | S. Homeland Security and Governmental Affairs |
| S. 460 | Urban Indian Health Confer Act | S. Indian Affairs |
| S. 467 | Changing Age-Determined Eligibility To Student Incentive Payments Act; CADETS Act | S. Commerce, Science, and Transportation |
| S. 479 | Fire Suppression and Response Funding Assurance Act | S. Homeland Security and Governmental Affairs |
| S. 509 | Supporting Americans Wrongfully or Unlawfully Detained Abroad Act of 2023 | S. Foreign Relations |
| S. 595 | Rio San José and Rio Jemez Water Settlements Act of 2023 | S. Indian Affairs |
| S. 666 | Identifying and Eliminating Wasteful Programs Act | S. Homeland Security and Governmental Affairs |
| S. 670 | IMPACTT Human Trafficking Act | S. Homeland Security and Governmental Affairs |
| S. 679 | GAO Database Modernization Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 709 | Federal Agency Performance Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 717 | Clear and Concise Content Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 780 | Duplication Scoring Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 794 | Customs Trade Partnership Against Terrorism Pilot Program Act of 2023; CTPAT Pilot Program Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 824 | National Risk Management Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 829 | Disclosing Foreign Influence in Lobbying Act | S. Homeland Security and Governmental Affairs |
| S. 884 | Improving Digital Identity Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 917 | Securing Open Source Software Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 932 | No Congressionally Obligated Recurring Revenue Used as Pensions To Incarcerated Officials Now Act; No CORRUPTION Act | S. Homeland Security and Governmental Affairs |
| S. 933 | Federal Data Center Enhancement Act of 2023 | S. Homeland Security and Governmental Affairs |
| S. 945 | Reporting Efficiently to Proper Officials in Response to Terrorism Act of 2023; REPORT Act | S. Homeland Security and Governmental Affairs |
| S. 950 | An act to amend the Omnibus Public Land Management Act of 2009 to make a technical correction to the water rights settlement for the Shoshone-Paiute Tribes of the Duck Valley Reservation, and for other purposes | S. Indian Affairs |

Data source: Congressional Budget Office.